# PROCUREMENT GATEWAY 3 -CONTRACT AWARD REPORT - PART I

21187 - Douglass Bungalows Construction



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# I. INTRODUCTION

This contract award report is in relation to the procurement of the construction of two respite dwellings including all services, external works and landscaping on land at Douglass House, Plymouth PL3 6NP.

Contract Duration: 26 weeks approx.

# 2. BACKGROUND

Plymouth City Council has been allocated a £530,000 grant from NHSE to improve registered respite facilities in the city for people with highly complex needs (severe learning disabilities, autism). The successful conclusion to the 2 year project allows us to provide much needed discreet, specialist support in a safe environment for the most vulnerable citizens of Plymouth. Plymouth City Council has allocated the undeveloped grassed area land (0.25 ac) adjacent to Douglas House.

The project will be to build 2 bungalows which are fully wheelchair accessible. In order to satisfy the bid PCC will provide the value of the prime residential development site in its ownership as its contribution to the project. Both bungalows will incorporate a range of adaptations with their construction and design to ensure that the needs of people with high complex needs will be safely met.

Once the two bungalows have been developed PCC will own the freehold to both properties.

# **3. PROCUREMENT PROCESS**

A competitive procurement was run following the 'Request for Quotation' procedure as outlined in the Council's Contract Standing Orders. This is a one stage process incorporating both suitability assessment criteria and contract award criteria. Under this process a minimum of 3 suppliers must be invited to submit written quotations, 2 of whom should be local PL postcode suppliers. For this procurement, 6 suppliers were invited (whom 5 are local) to this opportunity.

# 4. TENDER EVALUATION CRITERIA

Evaluation will be undertaken in accordance with the overall evaluation strategy for the project.

The Council will evaluate tender submissions as a two part process.

The first part will consist of an assessment of the Tenderer's suitability in principle to deliver the works as detailed in the ITT document pack and checking that all required documents are completed and submitted. Only Tenderers passing this first part will have their Tenders evaluated at the second part.

The second part is the award and considers the merits of the eligible Tenders in order to assess which is the most economically advantageous. In this part only quality, price and social value criteria that are linked to the subject matter of the contract are used.

## Part I - Suitability Assessment - PAS91

Part I assessments are made against the responses to the suitability schedule included at Schedule (1).

For ease of completion, where a question has been informed by PAS91 and you have completed a PAS91 for a separate procurement process, provided the PAS91 remains valid and accurate, you may submit this previously completed document as part of your response to this procurement process.

If it is your intention to submit a previous PAS91, where a question has been informed by PAS91 please insert 'SEE PAS91' into the response box provided and detail the relevant section number.

Please Note: the submission guidance detailed above still applies to the PAS91 document and therefore you may be required to adapt your PAS91 as necessary.

Where the Council considers your PAS91 document as not providing a sufficient response to its question(s) you may be required to submit additional information.

#### Evaluation Criteria and Methodology

All Suitability Assessment questions will be evaluated on a PASS/FAIL basis. Each question will clearly indicate what response constitutes as PASS and what response constitutes as FAIL. In the event of the Tenderer being awarded a 'fail' on any of the criteria, the remainder of your Tender will not be evaluated and you will be eliminated from the process. Your company will be disqualified if you do not submit these completed questions.

Wherever possible the Council is permitting Tenderers to self-certify they meet the minimum PASS/FAIL requirements without the need to attached evidence or supporting information. However where the Council regards the review of certain evidence and supporting information, as critical to the success of the procurement this will be specifically requested.

The return document will clearly indicate whether 'Self-certification' is acceptable or whether 'Evidence is required' for each question.

Where Tenderers are permitted to self-certify, evidence will be sought from the <u>successful</u> <u>Tenderer at contract award stage</u>. Please note the successful Tenderer must be able to provide all evidence to the satisfaction of the Council at contract award stage within a reasonable period, if the successful Tenderer is unable to provide this information the Council reserves the right to award the contract to the next highest scoring Tenderer and so on.

### Part 2 - AWARD

Tenderers passing all the pass/fail criteria in part I will have their responses made to part 2 evaluated by the Council to determine the most economically advantageous Tender based on the quality, price and social value criteria that are linked to the subject matter of the contract.

#### Award criteria

The high level award criteria is as follows:

| Criteria     | Weighting |  |
|--------------|-----------|--|
| Price        | 60%       |  |
| Quality      | 30%       |  |
| Social Value | 10%       |  |
| TOTAL        | 100%      |  |

Weightings for individual sub-criteria contained under each of the above are detailed in the return document.

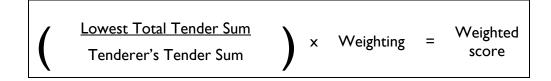
#### **Evaluation Methodology**

## **PRICE (Schedule 4)**

Evaluation made against comparison of pricing schedules.

### **PRI Total Tender Sum**

The Tenderer's Total Tender Sum will be evaluated using the scoring system below:



## **QUALITY (Schedule 2 and Schedules 5-6)**

Each question will be clearly identified as being evaluated on a pass/fail or scored basis.

**Pass/Fail Questions**- Questions identified as PASS/FAIL will be evaluated on a pass/fail basis. Each question will clearly indicate what response constitutes as PASS and what response constitutes as FAIL. In the event of the Tenderer being awarded a 'fail' on any of the criteria, the remainder of your Tender will not be evaluated and you will be eliminated from the process. Your company will be disqualified if you do not submit these completed questions.

**Scored Questions -** Questions identified as SCORED will be evaluated in accordance with the following sub-criteria and weightings:

Where individual questions carry either more or less importance than others they have been grouped and weighted accordingly. Section weightings are identified at the top of each group of questions and sub-weightings are identified against individual questions. The question or group of questions will be allocated a score and the appropriate weightings will then be applied. The weighted score will be rounded to 2 decimal places.

Questions identified as SCORED will be evaluated using the Scoring Table 1 below:

| Response     | Score | Definition  |  |
|--------------|-------|---|--|
| Excellent    | 5     | Response is completely relevant and excellent overall. The response is comprehensive, unambiguous and demonstrates a thorough understanding of the requirement/outcomes and provides details of how the requirement/outcomes will be met in full. |  |
| Very good    | 4     | Response is particular relevant. The response is precisely detailed to demonstrate a very good understanding of the requirements and provides details on how these will be fulfilled.   |  |
| Good         | 3     | Response is relevant and good. The response is sufficiently detailed to demonstrate a good understanding and provides details on how the requirements/outcomes will be fulfilled.   |  |
| Satisfactory | 2     | Response is relevant and acceptable. The response addresses a broad<br>understanding of the requirements/outcomes but lacks details on how the<br>requirement/outcomes will be fulfilled in certain areas.  |  |
| Poor         | I     | Response is partially relevant and poor. The response addresses some<br>elements of the requirements/outcomes but contains insufficient/limited detail<br>and explanation to demonstrate how the requirements/outcomes will be<br>fulfilled.      |  |
| Unacceptable | 0     | No or inadequate response. Fails to demonstrate an ability to meet the requirement/deliver the required outcomes.   |  |

Scoring Table I

Tenderers must achieve an average score of 2 or more for each scored item. Any scored criteria item receiving an average of less than 2 will result in the Tender being rejected and Tenderer being disqualified from the process.

Moderation will only be undertaken where there is a difference in evaluator scoring of more than I point. This is to ensure no errors have been made in the evaluation process. An example has been provided below:

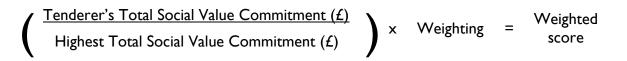
E.g. Scores received of 3, 3 and 4= No moderation undertaken Scores received of 2, 3 and 4= moderation undertaken

## SOCIAL VALUE (Schedule 3)

Social value commitments will be assessed based on a combination of quantitative and qualitative assessment. Weightings are contained within the Return Document.

## SVI- Total Social Value Commitment (£)

The Tenderer's Total Social Value Commitment will be evaluated using the quantitative scoring system below:



## SV2 - Social Value Method Statements

The method statements submitted in support of the social value commitments made in SVI will be allocated a single score for all method statement and the appropriate weighting will then be applied. The weighted score will be rounded to  $\mathbf{2}$  decimal places.

The qualitative responses will be evaluated using **Scoring Table I**.

# Tenderers must achieve an average score of 2 or more for each scored item. Any scored criteria item receiving an average of less than 2 will result in the Tender being rejected and Tenderer being disqualified from the process.

Moderation will only be undertaken where there is a difference in evaluator scoring of more than I point. This is to ensure no errors have been made in the evaluation process. An example has been provided below:

E.g. Scores received of 3, 3 and 4= No moderation undertaken Scores received of 2, 3 and 4= moderation undertaken

# 5. SUMMARY OF EVALUATION

The procurement documentation was issued electronically via the, Supplying The South West on 15<sup>th</sup> December 2021, with a tender submission date of 28<sup>th</sup> January 2022. Submissions were received from 3 suppliers.

The tender submissions were independently evaluated by Council Officers and external Consultants all of whom have the appropriate skills and experience, in order to ensure transparency and robustness in the process.

In order to ensure fairness of the process the evaluation of Quality and Price were split, with Price information being held back from the Quality evaluators.

### Suitability

The pass/fail evaluation were undertaken by the Procurement Services Function. The minimum

pass/fail suitability questions were evaluated by the evaluation panel. The results are contained in the confidential paper.

## Quality

The tenders were evaluated by the evaluation panel all of whom had the appropriate skills and experience in order to ensure transparency and robustness in the process. The resulting scores are contained in the confidential paper.

#### Price

Price clarifications were evaluated by the Consultant and managed through The Supplying the South West Portal. The financial scores are contained in the confidential paper.

## **6. FINANCIAL IMPLICATIONS**

Financial provision has been made for this contract within the project budget. Details of the contractual pricing are contained in the confidential paper.

# 7. RECOMMENDATIONS

It is recommended that a contract be awarded to the highest scoring Tenderer on JCT IC 2016 Terms & Conditions.

This award will be provisional and subject to the receipt from the highest scoring supplier of the satisfactory self-certification documents detailed in the suitability assessment questionnaire.

In the event the highest scoring supplier cannot provide the necessary documentation the Council reserves the right to award the contract to the second highest scoring supplier.

## 8. APPROVAL

#### Authorisation of Contract Award Report

| Author (Responsible Officer / Project Lead)   |   |       |            |  |  |  |
|---|---|-------|------------|--|--|--|
| Name:   | Fiona Gordon                                  |       |            |  |  |  |
| Job Title:  | Commissioning Officer                         |       |            |  |  |  |
| Additional<br>Comments<br>(Optional):   |   |       |            |  |  |  |
| Signature:  | Jue Gran                                      | Date: | 23/02/2022 |  |  |  |
| Service Director<br>[Signature provides authorisation to this award report and award of Contract] |   |       |            |  |  |  |
| Name:   | Anna Coles                                    |       |            |  |  |  |
| Job Title:  | Service Director for Integrated Commissioning |       |            |  |  |  |
| Additional<br>Comments<br>(Optional):   |   |       |            |  |  |  |
| Signature:  | Dilles .                                      | Date: | 23/02/2022 |  |  |  |